

GOV. MSG. NO. 1142

EXECUTIVE CHAMBERS HONOLULU

NEIL ABERCROMBIE

April 23, 2014

The Honorable Donna Mercado Kim,
President
and Members of the Senate
Twenty-Seventh State Legislature
State Capitol, Room 409
Honolulu, Hawaii 96813

The Honorable Joseph M. Souki, Speaker and Members of the House of Representatives Twenty-Seventh State Legislature State Capitol, Room 431 Honolulu, Hawaii 96813

Dear President Kim, Speaker Souki, and Members of the Legislature:

This is to inform you that on April 23, 2014, the following bill was signed into law:

SB2896 SD1

RELATING TO GENERAL EXCISE TAX
WHOLESALE RATE IMPOSED UPON SALE OF
TANGIBLE PERSONAL PROPERTY
ACT 042 (14)

NEIL ABERCROMBIE Governor, State of Hawaii

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RECEIVED THE CENSTE CLERK'S OFFICE STATE OF HAWAIL

RECEIVED
SENATE
OFFICE OF THE PRESIDENT

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A BILL FOR AN ACT

RELATING TO GENERAL EXCISE TAX WHOLESALE RATE IMPOSED UPON SALE OF TANGIBLE PERSONAL PROPERTY.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

- 1 SECTION 1. Section 3 of Act 135, Session Laws of Hawaii
- 2 2003, inadvertently repealed the one-half of one per cent
- 3 general excise tax rate imposed upon the wholesale sale of
- 4 tangible personal property. The purpose of this Act is to undo
- 5 the inadvertent repeal to clarify that the proper general excise
- 6 tax rate imposed upon the wholesale sale of tangible personal
- 7 property is one-half of one per cent.
- 8 SECTION 2. Section 237-13, Hawaii Revised Statutes, is
- 9 amended to read as follows:
- 10 "\$237-13 Imposition of tax. There is hereby levied and
- 11 shall be assessed and collected annually privilege taxes against
- 12 persons on account of their business and other activities in the
- 13 State measured by the application of rates against values of
- 14 products, gross proceeds of sales, or gross income, whichever is
- 15 specified, as follows:
- 16 (1) Tax on manufacturers.



ı	(A)	Upon every person engaging or continuing within
2		the State in the business of manufacturing,
3		including compounding, canning, preserving,
4		packing, printing, publishing, milling,
5		processing, refining, or preparing for sale,
6		profit, or commercial use, either directly or
7		through the activity of others, in whole or in
8		part, any article or articles, substance or
9		substances, commodity or commodities, the amount
10		of the tax to be equal to the value of the
11		articles, substances, or commodities,
12		manufactured, compounded, canned, preserved,
13		packed, printed, milled, processed, refined, or
14		prepared for sale, as shown by the gross proceeds
15		derived from the sale thereof by the manufacture
16		or person compounding, preparing, or printing
17		them, multiplied by one-half of one per cent.
18	(B)	The measure of the tax on manufacturers is the
19		value of the entire product for sale, regardless
20		of the place of sale or the fact that deliveries

may be made to points outside the State.

1 (C)	If any person liable for the tax on manufacturers
2	ships or transports the person's product, or any
3	part thereof, out of the State, whether in a
4	finished or unfinished condition, or sells the
5	same for delivery to points outside the State
6	(for example, consigned to a mainland purchaser
7	via common carrier f.o.b. Honolulu), the value of
8	the products in the condition or form in which
9	they exist immediately before entering interstate
10	or foreign commerce, determined as hereinafter
11	provided, shall be the basis for the assessment
12	of the tax imposed by this paragraph. This tax
13	shall be due and payable as of the date of entry
14	of the products into interstate or foreign
15	commerce, whether the products are then sold or
16	not. The department shall determine the basis
17	for assessment, as provided by this paragraph, as
18	follows:
19	(i) If the products at the time of their entry
20	into interstate or foreign commerce already
21	have been sold, the gross proceeds of sale,

less the transportation expenses, if any,

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incurred in realizing the gross proceeds for transportation from the time of entry of the products into interstate or foreign commerce, including insurance and storage in transit, shall be the measure of the value of the products;

(ii) If the products have not been sold at the time of their entry into interstate or foreign commerce, and in cases governed by clause (i) in which the products are sold under circumstances such that the gross proceeds of sale are not indicative of the true value of the products, the value of the products constituting the basis for assessment shall correspond as nearly as possible to the gross proceeds of sales for delivery outside the State, adjusted as provided in clause (i), or if sufficient data are not available, sales in the State, of similar products of like quality and character and in similar quantities, made by the taxpayer (unless not indicative of the

1	·	true value) or by others. Sales outside the
2		State, adjusted as provided in clause (i),
3	·	may be considered when they constitute the
4		best available data. The department shall
5 .		prescribe uniform and equitable rules for
6		ascertaining the values;
7	(iii)	At the election of the taxpayer and with the
8		approval of the department, the taxpayer may
9	•	make the taxpayer's returns under clause (i)
10		even though the products have not been sold
11		at the time of their entry into interstate
12		or foreign commerce; and
13	(iv)	In all cases in which products leave the
14		State in an unfinished condition, the basis
15		for assessment shall be adjusted so as to
16		deduct the portion of the value as is
17		attributable to the finishing of the goods
18		outside the State.
19	(2) Tax on bu	siness of selling tangible personal property
20	producing	•
21	(A) Upon	every person engaging or continuing in the

business of selling any tangible personal

1	property whatsoever (not including, however,
2	bonds or other evidence of indebtedness, or
3	stocks), there is likewise hereby levied, and
4	shall be assessed and collected, a tax equivalent
5	to four per cent of the gross proceeds of sales
6	of the business; provided that, in the case of a
7	wholesaler, the tax shall be equal to one-half of
8	one per cent of the gross proceeds of sales of
9	the business; and provided further that insofar
10	as the sale of tangible personal property is a
11	wholesale sale under section $[+]237-4(a)(8)[+]$,
12	the sale shall be subject to section 237-13.3.
13	Upon every person engaging or continuing within
14	this State in the business of a producer, the tax
15	shall be equal to one-half of one per cent of the
16	gross proceeds of sales of the business, or the
17	value of the products, for sale, if sold for
18	delivery outside the State or shipped or
19	transported out of the State, and the value of
20	the products shall be determined in the same
21	manner as the value of manufactured products
22	covered in the cases under paragraph (1)(C).

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- (B) Gross proceeds of sales of tangible property in interstate and foreign commerce shall constitute a part of the measure of the tax imposed on persons in the business of selling tangible personal property, to the extent, under the conditions, and in accordance with the provisions of the Constitution of the United States and the Acts of the Congress of the United States which may be now in force or may be hereafter adopted, and whenever there occurs in the State an activity to which, under the Constitution and Acts of Congress, there may be attributed gross proceeds of sales, the gross proceeds shall be so attributed.
- (C) No manufacturer or producer, engaged in such business in the State and selling the manufacturer's or producer's products for delivery outside of the State (for example, consigned to a mainland purchaser via common carrier f.o.b. Honolulu), shall be required to pay the tax imposed in this chapter for the privilege of so selling the products, and the

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1	value or gross proceeds of sales of the products
2	shall be included only in determining the measure
3	of the tax imposed upon the manufacturer or
4	producer.

When a manufacturer or producer, engaged in such (D) business in the State, also is engaged in selling the manufacturer's or producer's products in the State at wholesale, retail, or in any other manner, the tax for the privilege of engaging in the business of selling the products in the State shall apply to the manufacturer or producer as well as the tax for the privilege of manufacturing or producing in the State, and the manufacturer or producer shall make the returns of the gross proceeds of the wholesale, retail, or other sales required for the privilege of selling in the State, as well as making the returns of the value or gross proceeds of sales of the products required for the privilege of manufacturing or producing in the State. The manufacturer or producer shall pay the tax imposed in this chapter for the privilege of

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1		selling its products in the State, and the value
2		or gross proceeds of sales of the products, thus
3		subjected to tax, may be deducted insofar as
4		duplicated as to the same products by the measure
5		of the tax upon the manufacturer or producer for
6		the privilege of manufacturing or producing in
7		the State; provided that no producer of
8		agricultural products who sells the products to a
9		purchaser who will process the products outside
10		the State shall be required to pay the tax
11		imposed in this chapter for the privilege of
12		producing or selling those products.
13 (1	E)	A taxpayer selling to a federal cost-plus
14		contractor may make the election provided for by
15		paragraph (3)(C), and in that case the tax shall
16		be computed pursuant to the election,
17		notwithstanding this paragraph or paragraph (1)
18		to the contrary.
19	F')	The department, by rule, may require that a
20	,	seller take from the purchaser of tangible
21		personal property a certificate, in a form

1		preso	cribed by the department, certifying that the
2		sale	is a sale at wholesale; provided that:
3		(i)	Any purchaser who furnishes a certificate
4			shall be obligated to pay to the seller,
5			upon demand, the amount of the additional
6			tax that is imposed upon the seller whenever
7			the sale in fact is not at wholesale; and
8		(ii)	The absence of a certificate in itself shall
ċ			give rise to the presumption that the sale
10			is not at wholesale unless the sales of the
11			business are exclusively at wholesale.
12	(3) Ta	ax upon d	contractors.
13	(P	A) Upon	every person engaging or continuing within
14		the S	State in the business of contracting, the tax
15		shall	be equal to four per cent of the gross
16		incor	ne of the business.
17	(E	3) In co	omputing the tax levied under this paragraph,
18		there	e shall be deducted from the gross income of
19		the t	axpayer so much thereof as has been included
20		in th	ne measure of the tax levied under
21		subpa	aragraph (A), on:

1	(i) Another taxpayer who is a contractor, as
2	defined in section 237-6;
3	(ii) A specialty contractor, duly licensed by the
4	department of commerce and consumer affairs
5	pursuant to section 444-9, in respect of the
6	specialty contractor's business; or
7	(iii) A specialty contractor who is not licensed
8	by the department of commerce and consumer
9	affairs pursuant to section 444-9, but who
10	performs contracting activities on federal
11	military installations and nowhere else in
12	this State;
13	provided that any person claiming a deduction
14	under this paragraph shall be required to show in
15	the person's return the name and general excise
16	number of the person paying the tax on the amount
17	deducted by the person.
18	(C) In computing the tax levied under this paragraph
19	against any federal cost-plus contractor, there
20	shall be excluded from the gross income of the
21	contractor so much thereof as fulfills the
22	following requirements:

1	(i) The gross income exempted shall constitute
2	reimbursement of costs incurred for
3	materials, plant, or equipment purchased
4	from a taxpayer licensed under this chapter,
5	not exceeding the gross proceeds of sale of
6	the taxpayer on account of the transaction;
7	and
8	(ii) The taxpayer making the sale shall have
9	certified to the department that the
10	taxpayer is taxable with respect to the
11	gross proceeds of the sale, and that the
12	taxpayer elects to have the tax on gross
13	income computed the same as upon a sale to
14	the state government.
15	(D) A person who, as a business or as a part of a
16	business in which the person is engaged, erects,
17	constructs, or improves any building or
18	structure, of any kind or description, or makes,
19	constructs, or improves any road, street,
20	sidewalk, sewer, or water system, or other
21	improvements on land held by the person (whether

held as a leasehold, fee simple, or otherwise),

1	upon the sale or other disposition of the land or
2	improvements, even if the work was not done
3	pursuant to a contract, shall be liable to the
4	same tax as if engaged in the business of
5	contracting, unless the person shows that at the
6	time the person was engaged in making the
7	improvements the person intended, and for the
8	period of at least one year after completion of
9	the building, structure, or other improvements
10	the person continued to intend to hold and not
.11	sell or otherwise dispose of the land or
12	improvements. The tax in respect of the
13	improvements shall be measured by the amount of
14	the proceeds of the sale or other disposition
15	that is attributable to the erection,
16	construction, or improvement of such building or
17	structure, or the making, constructing, or
18	improving of the road, street, sidewalk, sewer,
19	or water system, or other improvements. The
20	measure of tax in respect of the improvements
21	shall not exceed the amount which would have been
22	taxable had the work been performed by another,

. 1	subject as in other cases to the deductions
2	allowed by subparagraph (B). Upon the election
3	of the taxpayer, this paragraph may be applied
4	notwithstanding that the improvements were not
5	made by the taxpayer, or were not made as a
6	business or as a part of a business, or were made
7	with the intention of holding the same. However,
8	this paragraph shall not apply in respect of any
9	proceeds that constitute or are in the nature of
10	rent; all such gross income shall be taxable
11	under paragraph (9); provided that insofar as the
12	business of renting or leasing real property
13	under a lease is taxed under section 237-16.5,
14	the tax shall be levied by section 237-16.5.

- (4) Tax upon theaters, amusements, radio broadcasting stations, etc.
 - (A) Upon every person engaging or continuing within the State in the business of operating a theater, opera house, moving picture show, vaudeville, amusement park, dance hall, skating rink, radio broadcasting station, or any other place at which amusements are offered to the public, the tax

1	shal	l be equal to four per cent of the gross
2	inco	me of the business, and in the case of a sale
3	of a	n amusement at wholesale under section 237-
4	4 (a)	(13), the tax shall be subject to section
5	237-	13.3.
6	(B) The	department may require that the person
7	rend	ering an amusement at wholesale take from the
8	lice	nsed seller a certificate, in a form
9	pres	cribed by the department, certifying that the
10	sale	is a sale at wholesale; provided that:
I.L	(i)	Any licensed seller who furnishes a
12		certificate shall be obligated to pay to the
13		person rendering the amusement, upon demand,
14		the amount of additional tax that is imposed
15		upon the seller whenever the sale is not at
16		wholesale; and
17	(ii)	The absence of a certificate in itself shall
18		give rise to the presumption that the sale
19		is not at wholesale unless the person
20		rendering the sale is exclusively rendering
21		the amusement at wholesale.

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1	(5)	Tax upon sales representatives, etc. Upon every
2		person classified as a representative or purchasing
3		agent under section 237-1, engaging or continuing
4		within the State in the business of performing
5		services for another, other than as an employee, there
6		is likewise hereby levied and shall be assessed and
7		collected a tax equal to four per cent of the
8		commissions and other compensation attributable to the
9		services so rendered by the person.

Tax on service business. (6)

(A)

Upon every person engaging or continuing within the State in any service business or calling including professional services not otherwise specifically taxed under this chapter, there is likewise hereby levied and shall be assessed and collected a tax equal to four per cent of the gross income of the business, and in the case of a wholesaler under section 237-4(a)(10), the tax shall be equal to one-half of one per cent of the gross income of the business. Notwithstanding the foregoing, a wholesaler under section 237-4(a)(10) shall be subject to section 237-13.3.

1	(B)	The o	department may require that the person
2		rende	ering a service at wholesale take from the
3		licer	nsed seller a certificate, in a form
4		preso	cribed by the department, certifying that the
5		sale	is a sale at wholesale; provided that:
6		(i)	Any licensed seller who furnishes a
7	,		certificate shall be obligated to pay to the
÷			person rendering the service, upon demand,
9			the amount of additional tax that is imposed
10		٠	upon the seller whenever the sale is not at
11			wholesale; and
12		(ii)	The absence of a certificate in itself shall
13			give rise to the presumption that the sale
14			is not at wholesale unless the person
15			rendering the sale is exclusively rendering
16			services at wholesale.
17	(C)	Where	e any person is engaged in the business of
18		selli	ing interstate or foreign common carrier
19		teled	communication services within and without the
20		State	e, other than as a home service provider, the

tax shall be imposed on that portion of gross

income received by a person from service which is

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1		originated or terminated in
2		charged to a telephone numbe
3		account in this State notwit
4		state law (except for the ex
5		237-23(a)(1)) to the contrar
6	,	Constitution and laws of the
7		entire gross income as deter
8		paragraph of a business sell
9		foreign common carrier telec
10		cannot be included in the me
11		gross income shall be apport
12		section 237-21; provided tha
13		factor and formula shall be
14		persons providing those serv
15	(D)	Where any person is engaged
16		home service provider, the t
17		on the gross income received
18		providing interstate or fore

this State and is r, customer, or hstanding any other emption under section y. If, under the United States, the mined under this ing interstate or communication services asure of the tax, the ioned as provided in t the apportionment the same for all rices in the State.

in the business of a ax shall be imposed or derived from ign mobile telecommunications services to a customer with a place of primary use in this State when such services originate in one state and terminate in another state, territory, or foreign country;

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1	provided that all charges for mobile
2	telecommunications services which are billed by
3	or for the home service provider are deemed to be
4	provided by the home service provider at the
5	customer's place of primary use, regardless of
6	where the mobile telecommunications originate,
7	terminate, or pass through; provided further that
8	the income from charges specifically derived from
9	interstate or foreign mobile telecommunications
10	services, as determined by books and records that
11	are kept in the regular course of business by the
12	home service provider in accordance with section
13	239-24, shall be apportioned under any
14	apportionment factor or formula adopted under
15	subparagraph (C). Gross income shall not
16	include:
17	(i) Gross receipts from mobile
18	telecommunications services provided to a
19	customer with a place of primary use outside
20	this State;

1		(ii)	Gross receipts from mobile
2	•		telecommunications services that are subject
3			to the tax imposed by chapter 239;
4		(iii)	Gross receipts from mobile
5			telecommunications services taxed under
6			section 237-13.8; and
7		(iv)	Gross receipts of a home service provider
8			acting as a serving carrier providing mobile
9			telecommunications services to another home
10			service provider's customer.
1.3		For t	the purposes of this paragraph, "charges for
12		mobil	le telecommunications services", "customer",
13		"home	e service provider", "mobile
14		teled	communications services", "place of primary
15		use",	and "serving carrier" have the same meaning
16		as ir	n section 239-22.
17	(7) Ta	ax on ins	surance producers. Upon every person engaged
18	a	s a licer	nsed producer pursuant to chapter 431, there
19	i:	s hereby	levied and shall be assessed and collected a
20	ta	ax equal	to 0.15 per cent of the commissions due to
21	tl	nat activ	rity.

1	(8)	Tax on receipts of sugar benefit payments. Upon the
2		amounts received from the United States government by
3		any producer of sugar (or the producer's legal
4	•	representative or heirs), as defined under and by
5		virtue of the Sugar Act of 1948, as amended, or other
6		Acts of the Congress of the United States relating
7		thereto, there is hereby levied a tax of one-half of
8		one per cent of the gross amount received; provided
9		that the tax levied hereunder on any amount so
10		received and actually disbursed to another by a
11		producer in the form of a benefit payment shall be
12		paid by the person or persons to whom the amount is
13		actually disbursed, and the producer actually making a
14		benefit payment to another shall be entitled to claim
15		on the producer's return a deduction from the gross
16		amount taxable hereunder in the sum of the amount so
17		disbursed. The amounts taxed under this paragraph
18		shall not be taxable under any other paragraph,
19		subsection, or section of this chapter.
20	(9)	Tax on other business. Upon every person engaging or

1	preceding paragraphs or any other provisions of this
2	chapter, there is likewise hereby levied and shall be
3	assessed and collected, a tax equal to four per cent
4	of the gross income thereof. In addition, the rate
5	prescribed by this paragraph shall apply to a business
6	taxable under one or more of the preceding paragraphs
7	or other provisions of this chapter, as to any gross
8	income thereof not taxed thereunder as gross income or
9	gross proceeds of sales or by taxing an equivalent
10	value of products, unless specifically exempted."
11	SECTION 3. Statutory material to be repealed is bracketed
12	and stricken. New statutory material is underscored.
13	SECTION 4. This Act shall take effect upon its approval.

APPROVED this $2\ 3$ day of APR , 2014

GOVERNOR OF THE STATE OF HAWAII